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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Drug abuse control and crop substitution

The Governing Council,

Recalling the Political Declaration and Global Programme of Action 1/ approved by the General Assembly at its seventeenth special session, held from 20 to 23 February 1990,

Recalling also the principal resolutions of the General Assembly on combating drug abuse and the illicit drug traffic, especially resolution 45/179 of 21 December 1990 on the enhancement of the United Nations structure for drug abuse control,

Reaffirming its decision 91/3 of 22 February 1991 on Special Programme Resources for the fifth programming cycle,

Bearing in mind the close link that exists between drug abuse control/crop substitution programmes and the economic development of the developing countries concerned,

Taking note of the central role of the Executive Director of the United Nations International Drug Control Programme for ensuring coordination and complementarity of drug control activities across the United Nations system including crop substitution efforts,

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1/ Resolution S-17/2, annex.

1. Notes with satisfaction that the category of other special and/or new activities under Special Programme Resources for the fifth programming cycle includes for the first time a resource allocation intended to finance projects on drug abuse control and crop substitution;

2. Requests the Administrator to ensure continued close coordination, particularly at the field level, with the United Nations International Drug Control Programme;

3. Urges the international community to increase significantly its support for the efforts being made by the developing countries in drug abuse control and crop substitution.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Assistance to Djibouti, Ethiopia, Kenya, Somalia and the Sudan

The Governing Council,

Deeply concerned at the massive and unceasing influx of tens of thousands of refugees and displaced persons in the Horn of Africa, namely, into Djibouti, Ethiopia, Kenya, Somalia and the Sudan,

Bearing in mind the Abuja appeal made by the Secretary-General at the twenty-seventh ordinary session of the Conference of Heads of State and Government of the Organization of African Unity, held from 3 to 5 June 1991, in which he invited the international community to pay rapid and appropriate attention to these emergency situations, and his decision to send immediately to the countries of the region an inter-agency team to evaluate the immediate requirements for humanitarian assistance and accelerate its mobilization and distribution,

1. Requests the Administrator, in close cooperation with the other competent organizations, in particular the Office of the United Nations High Commissioner for Refugees, the World Food Programme, the United Nations Children's Fund and the World Health Organization, to assist the efforts of the Secretary-General in mobilizing the necessary resources to meet the immediate needs of the refugees, returnees and displaced persons;

2. Also requests the Administrator, within his mandate, to assess the impact of the critical humanitarian situation on the development of the affected countries with a view to providing technical and financial assistance in order to enable those countries to cope with the problem;

3. Requests the Administrator to report to the Governing Council at its special session in February 1992 on the efforts made by him to implement the present decision.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Assistance to Djibouti, Ethiopia, Kenya, Somalia, the Sudan and Yemen

The Governing Council,

Deeply concerned at the massive and unceasing influx of tens of thousands of refugees and displaced persons in the Horn of Africa, namely, into Djibouti, Ethiopia, Kenya, Somalia and the Sudan, as well as into Yemen,

Bearing in mind the Abuja appeal made by the Secretary-General at the twenty-seventh ordinary session of the Assembly of Heads of State and Government of the Organization of African Unity, held from 3 to 5 June 1991, in which he invited the international community to pay rapid and appropriate attention to these emergency situations, and his decision to send immediately to the countries of the region an inter-agency team to evaluate the immediate requirements for humanitarian assistance and accelerate its mobilization and distribution,

1. Requests the Administrator, in close cooperation with the other competent organizations, in particular the Office of the United Nations High Commissioner for Refugees, the World Food Programme, the United Nations Children's Fund and the World Health Organization, to assist the efforts of the Secretary-General in mobilizing the necessary resources to meet the immediate needs of the refugees, returnees and displaced persons;

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* Reissued for technical reasons.

2. Also requests the Administrator, within his mandate, to assess the impact of the critical humanitarian situation on the development of the affected countries with a view to providing technical and financial assistance in order to enable those countries to cope with the problem;

3. Requests the Administrator to report to the Governing Council at its special session in February 1992 on the efforts made by him to implement the present decision.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. United Nations Capital Development Fund

The Governing Council,

Noting that the call by the Second United Nations Conference on the Least Developed Countries encouraged a 20 per cent increase per annum in the overall funding of the United Nations Capital Development Fund during the 1990s and bearing in mind Governing Council decision 90/34 of 23 June 1990 in which the Council identified, inter alia, poverty eradication and grass-roots participation in development as a priority area for the United Nations Development Programme during the fifth programming cycle,

1. Takes note of the Administrator's biennial report on the United Nations Capital Development Fund (DP/1991/43);

2. Invites the United Nations Capital Development Fund to maintain its present country coverage benefiting first and foremost the least developed countries;

3. Notes that implementation of the present partial funding formula has allowed for higher levels of programming and approves the continued implementation of the formula;

4. Notes the use of the United Nations Capital Development Fund's loan facility and urges the Administrator to continue to use it selectively, according to the specific circumstances of the individual country or project concerned;

5. Requests the Administrator to make a progress report and outline his plans for the future of the facility for presentation to the Governing Council at its fortieth session (1993);

6. Encourages the United Nations Capital Development Fund to continue to foster creativity with a view to enhancing the impact of its activities on the beneficiary countries;

7. Also invites the Administrator in his next report to the Governing Council to address the United Nations Capital Development Fund's experiences with revolving funds and the findings of the study undertaken by the United Nations Capital Development Fund;

8. Urges the Administrator to follow up on the findings of evaluations mentioned in document DP/1991/43 and take all necessary steps to strengthen the capacity of the United Nations Capital Development Fund to deliver the desired level and quality of assistance to lower income groups in recipient countries, including assuring that its project design, review and approval processes are consistent with and appropriate to the Fund's character as a grant capital assistance investment fund;

9. Expresses its appreciation, in the twenty-fifth anniversary year of the United Nations Capital Development Fund, to Governments for the contributions made to the Fund to date and renews its appeal for continued growth in resources.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Role of the United Nations Development Programme in African economic recovery and development

The Governing Council,

Recalling the United Nations Programme of Action for African Economic Recovery and Development 1986-1990, adopted by the General Assembly on 1 June 1986 (S-13/2, annex), and Governing Council decision 86/27 of 27 June 1986,

Also recalling General Assembly resolution 45/178 A of 19 December 1990,

Noting the role of the United Nations Development Programme in the implementation of the Programme of Action,

Noting the efforts at regional economic integration, in particular the recent decision to establish the African Economic Community, adopted on 1 June 1991 by the Assembly of Heads of State and Government of the Organization of African Unity at its twenty-seventh ordinary session, held at Abuja,

Recalling further Governing Council decisions 89/31 of 30 June 1989 and 90/29 of 22 June 1990 requesting the United Nations Development Programme to undertake evaluations of the Social Dimensions of Adjustment project, national technical cooperation assessments and programmes and United Nations Development Programme assistance to intergovernmental organizations in Africa,

1. Takes note of the Administrator's reports contained in documents DP/1991/16 and DP/1991/17;

2. Requests the Administrator, in close consultation with Governments, to ensure that the planned subregional cluster meetings in July 1991 focus on issues of relevance to African long-term development, in particular the enhancement and strengthening of the process of regional economic cooperation and integration in Africa;

3. Decides that future subregional meetings to be organized by the United Nations Development Programme should utilize the existing subregional economic groups, instead of ad hoc cluster meetings;

4. Further requests the Administrator to strengthen the role of the United Nations Development Programme in providing and mobilizing assistance to African countries in support of long-term development in the region taking into account the outcome of the final review of the United Nations Programme of Action for African Economic Recovery and Development 1986-1990;

5. Requests the Administrator to assist African Governments and subregional economic groupings, at their request, to enable the preparation of long-term perspective studies for socio-economic development, taking due account of existing studies;

6. Requests the Administrator, in consultation with the African Capacity-Building Foundation, to assist African countries, at their request, to build policy analysis and implementation capacities in the African countries with a view to enhancing the use of all available expertise;

7. Requests the United Nations Development Programme to continue to provide assistance to intergovernmental organizations in Africa, and for the implementation of national technical cooperation assessments and programmes, Social Dimensions of Adjustment projects, and the Structural Adjustment Advisory Teams for Africa programme, taking into account their evaluation reports;

8. Further requests the Administrator to report to the Governing Council at its thirty-ninth session (1992) on the implementation of the present decision.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. United Nations Development Programme participation in international cooperation to address and mitigate the consequences of the accident at the Chernobyl nuclear power plant

The Governing Council,

Recalling General Assembly resolution 45/190 of 21 December 1990 and Economic and Social Council resolution 1990/50 of 13 July 1990, expressing profound concern about the ongoing effects on people's lives and health of the disaster at Chernobyl, which had serious national and international consequences of an unprecedented scale,

Welcoming the efforts being taken by the Secretary-General, United Nations organs, agencies and programmes on studying, mitigating and minimizing the consequences of the disaster at Chernobyl, and in particular on elaborating a programme for coordinating their activities in this area,

Bearing in mind the Secretary-General's decision to convene a pledging conference for voluntary contributions to complement the regular budgetary resources of United Nations organs and agencies for the implementation of activities aimed at mitigating the consequences of the disaster at the Chernobyl nuclear power plant,

Taking into account the United Nations Development Programme expertise in overall substantive, administrative and financial management of country programmes,

1. Requests the Administrator, in consultation with the Coordinator of the United Nations Chernobyl programme and with the participation of Member States concerned, to consider, as requested by the General Assembly in its resolution 45/190, possible technical and other special assistance for the areas most affected by the accident at the Chernobyl nuclear power plant, particularly in the Byelorussian Soviet Socialist Republic, the Ukrainian Soviet Socialist Republic and the Russian Soviet Federative Socialist Republic;

2. Also requests the Administrator to inform the Governing Council at its thirty-ninth session (1992) on the progress made in this regard.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Special assistance to Namibia

The Governing Council,

Welcoming General Assembly resolution 45/198 of 21 December 1990, by which the Assembly requested the Committee for Development Planning to consider, at its twenty-seventh session, the question of the inclusion of Namibia in the list of least developed countries, and to report on its findings to the Economic and Social Council for consideration at its second regular session of 1991, and to report on the matter to the General Assembly at its forty-sixth session,

Recalling that the General Assembly, by its resolution 45/198, decided to give Namibia special consideration in support of its economic and social development, in accordance with the resolution on economic assistance and least developed country status for Namibia adopted at the Second United Nations Conference of the Least Developed Countries, held in Paris in September 1990,

Taking into consideration Namibia's urgent need for assistance in its efforts to construct its economy,

Taking into account that the Committee for Development Planning has recommended that the international community adopt special measures in favour of Namibia for a period of years to assist it in mobilizing its considerable economic potential as a newly independent nation,

1. Decides to extend special assistance to Namibia during the fifth programming cycle equivalent to that given to a least developed country;

2. Appeals to Member States and other organizations of the United Nations system to provide all possible assistance to the new nation of Namibia in its efforts to construct and strengthen its fledgling economic and social structures.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. United Nations Development Programme Gulf Task Force

The Governing Council

1. Takes note of the report of the Administrator on the impact of the Gulf crisis on developing countries (DP/1991/60) and the deliberations of the Governing Council at its thirty-eighth session on this issue;

2. Requests the Administrator to prepare a programme in keeping with the United Nations Development Programme's mandate to help revive the social and economic development and the environment of the countries affected by the crisis in consultation with these countries, donor countries, relevant organs, organizations and bodies of the United Nations system, multilateral financial institutions and non-governmental organizations;

3. Also requests the Administrator to submit the programme, including financial needs, to the international community for its consideration at a meeting to be held in New York in the autumn of 1991 with a view to establishing a funding strategy;

4. Further requests the Administrator to report thereon to the Governing Council at its special session in February 1992.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Technical cooperation in the transformation of Eastern European economies

The Governing Council,

Recalling General Assembly resolution S-18/3 of 1 May 1990, the annex to which contains the Declaration on International Economic Cooperation, in particular the Revitalization of Economic Growth and Development of the Developing Countries, which states in paragraph 35 that "Eastern European countries should be supported in their efforts to integrate themselves into the international economy", and that this "will benefit their own people and the rest of the world; it must not detract from the high priority placed on international development cooperation with the developing countries",

Further recalling General Assembly resolution 45/199 of 21 December 1990, the annex to which contains the International Development Strategy for the Fourth United Nations Development Decade, which recognizes, in paragraph 8, that the reform and restructuring of the economies of Eastern Europe and their integration into the world economy can contribute to the strength and dynamism of world trade,

1. Takes note of the information 1/ provided by the United Nations Development Programme during the discussion of the programmes in Eastern

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1/ Including an informal conference room paper dated 12 June 1991 entitled "Technical cooperation in the transformation and recovery of European economies in transition: the role of UNDP" (available in English).

Europe at the thirty-eighth session of the Governing Council, concerning strategy, programme thrusts and special modalities relating to technical cooperation in the transformation and recovery of European economies in transition, as well as of the views expressed thereon in the Council;

2. Recognizes the fundamental problems faced by the Eastern European countries and the need for the integration of those countries into the world economy, as well as the contribution the United Nations Development Programme could make in this process;

3. Invites the Administrator to pursue activities consistent with the mandate of the United Nations Development Programme in support of the transformation and recovery of the Eastern European countries, in close consultation with all the parties concerned, particularly with the bilateral and multilateral institutions directly involved with development cooperation in those countries;

4. Urges the Administrator to ensure that the assistance provided to Eastern Europe will not come at the expense of the United Nations Development Programme resources going to developing countries;

5. Requests the Administrator, in conformity with the foregoing and to the extent possible, to submit to the Governing Council at its thirty-ninth session (1992) the respective country and intercountry programmes reflecting the present decision.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Assistance to the Palestinian people

The Governing Council,

Having considered the report of the Administrator (DP/1991/65),

1. Notes the achievements of the Programme of Assistance to the Palestinian People;

2. Invites Governments and other donors to make financial contributions to this activity.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Efficiency of programming

The Governing Council,

Recalling General Assembly resolution 44/211 of 22 December 1989,

Recalling its decision 90/34 of 23 June 1990 on the fifth programming cycle,

Noting the desirability of greater relevance and effectiveness of the United Nations Development Programme-funded activities,

Recognizing the need for optimal utilization of the United Nations Development Programme's funds and thus the need for better knowledge of the areas in which the performance of the Programme has been particularly efficient,

Taking into account the mandates and respective spheres of competence of the various multilateral institutions,

Also taking into account relevant studies, including the presentation of the study entitled Effectiveness of Multilateral Agencies at Country Level, published by the Danish International Development Agency (DANIDA), with a view to further discussion of the division of responsibilities among multilateral agencies,

Requests the Administrator, within the mandate of the United Nations Development Programme and in consultation with the Director-General, to

provide an analytical report to the Governing Council at its fortieth session (1993) to identify, in coordination with Governments and taking into account their development priorities on the basis of information to be provided by the recipient countries and multilateral development institutions, those specific activities and services in which the Programme has proved to be most effective in achieving development goals, recognizing the particularities of each country.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/___. Least developed countries

The Governing Council,

Mindful of the views expressed that United Nations Development Programme technical cooperation should concentrate primarily on strengthening the capacity of the least developed countries to manage their development resources,

Recalling previous reviews and deliberations during the past sessions of the Governing Council, to give a new identity to the Special Measures Fund for the Least Developed Countries and noting that the second United Nations Conference on the Least Developed Countries has reiterated a specific mandate to the Special Measures Fund for the Least Developed Countries in its Programme of Action,

1. Welcomes the report of the Administrator on least developed countries (DP/1991/19) and the recommendations contained therein;

2. Endorses the actions initiated by the Administrator to assist in the implementation of the Programme of Action for the Least Developed Countries for the 1990s, adopted by the Second United Nations Conference on the Least Developed Countries, held in Paris from 3 to 14 September 1990;

3. Requests that the recommendation made by the Administrator in document DP/1991/19 for strengthening the capacity of least developed countries for economic management and aid coordination be incorporated in the country programmes of least developed countries as a mainstream activity;

4. Further requests the Administrator to inform the Governing Council at its fortieth session (1993) on the specific measures that the United Nations Development Programme has taken to address the special needs and priorities of the least developed countries, taking into account the Programme of Action for the Least Developed Countries for the 1990s, decision 90/34 of the Governing Council on the fifth programming cycle, and the recommendations of the evaluation of the contribution of the United Nations Development Programme to strengthening the capacity of the least developed countries;

5. Calls upon the donor community to continue their contributions to the Special Measures Fund for the Least Developed Countries to meet the particular development needs of the least developed countries as presented in document DP/1991/19 and to preserve the viability of the Special Measures Fund for the Least Developed Countries.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

United Nations Fund for Science and Technology for Development and United Nations Revolving Fund for Natural Resources Exploration

A

The Governing Council,

Having considered the report of the Administrator (DP/1991/44),

1. Notes the reduced administrative costs and important savings achieved through the administrative integration of the United Nations Fund for Science and Technology for Development and the United Nations Revolving Fund for Natural Resources Exploration under a single management;

2. Welcomes the first replenishment payment to the United Nations Revolving Fund for Natural Resources Exploration from the Government of the Philippines for the exploitation of the Fund's discovery of a chromite deposit;

3. Appreciates the consolidation of United Nations Fund for Science and Technology for Development activities through concentration on a limited number of priority areas in consonance with the goals and objectives of the Vienna Programme of Action on Science and Technology for Development endorsed by the General Assembly in its resolution 34/218 of 19 December 1979;

4. Recognizes the efforts made to sustain the activities of both Funds despite limited financial resources while acknowledging the specific roles of both funds in the development context;

5. Renews its appeal to Member States to contribute to the financial resources of the Funds in order for them to fulfil their respective mandates.

B

The Governing Council

1. Takes note of the approval by the Administrator of the minimum work for the project entitled Offshore Exploration for Heavy Minerals in the Beruwala and Devinuwara Areas in Sri Lanka (SRL/88/NO1), as contained in document DP/NRE/PROJECTS/REC/13, at a cost of $360,000 as an obligation of the United Nations Revolving Fund for Natural Resources Exploration, and approves possible additional expenditure estimated at $1,200,000 for further activities following the minimum work;

2. Also takes note of the approval by the Administrator of the minimum work for the project in the United Republic of Tanzania entitled Exploration for Gold in the Canuck and Geita areas, South of Lake Victoria (URT/88/NO1), as contained in document DP/NRE/PROJECTS/REC/14, at a cost of $1,670,000 as an obligation of the United Nations Revolving Fund for Natural Resources Exploration;

3. Approves possible additional expenditure estimated at $1,500,000 for further activities following the minimum work for project URT/88/NO1.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. International Year for the World's Indigenous People

The Governing Council,

Recalling General Assembly resolution 44/211 of 22 December 1989, stressing, inter alia, the need for maximum participation of populations, local communities and organizations in the development process, including operational activities of the United Nations system,

Also recalling General Assembly resolution 45/191 of 21 December 1990, in which the Assembly stressed, inter alia, that the search for solutions to the problems of the most vulnerable population groups in developing countries should constitute an integral part of human resources development strategies,

Further realling its decision 90/18 of 22 June 1990, requesting the Administrator to expand non-governmental organizations and grass-roots activities,

Noting that International Labour Organisation Convention No. 169 (1989) concerning Indigenous and Tribal Peoples in Independent Countries recognizes the right of these people to decide their own priorities for the process of development as it affects them,

1. Welcomes General Assembly resolution 45/164 of 18 December 1990, which proclaimed 1993 the International Year for the World's Indigenous People, with a view, inter alia, to strengthening international cooperation for solving problems faced by indigenous communities in such areas as human rights, the environment, development, education and health;

2. Recognizes that, in many countries, indigenous people form a large and particularly vulnerable part of the population, and at the same time possess valuable knowledge of natural resources and ecosystems which, if strengthened and respected, could make significant contributions to national development;

3. Requests the Administrator to formulate a concrete plan in his report to the Governing Council at its thirty-ninth session (1992) for the contribution of the United Nations Development Programme to the fulfilment of the objectives of the International Year for the World's Indigenous People, in collaboration with Governments and organizations of indigenous people.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Emergency aid to the Philippines

The Governing Council,

Noting with concern the great loss of life and property caused by the recent eruption of Mount Pinatubo on the island of Luzon, the Philippines, aggravated by a typhoon that followed the volcanic eruption,

Acknowledging that earnest efforts of the Government of the Philippines to achieve economic growth and development may be hampered by these calamities,

1. Commends the Government and people of the Philippines on their efforts to cope with the emergency and adjust to the short- and long-term effects of the disaster;

2. Commends the Administrator for his prompt action in allocating funds from the Special Programme Resources for this purpose;

3. Calls upon the Administrator, within his mandate, to extend further assistance to the maximum extent possible in the rehabilitation efforts of the Philippines;

4. Also calls upon Member States and international organizations to extend further support to the Philippines in ways that would alleviate the Government's economic and financial burden for the duration of the emergency and throughout the ensuing rehabilitation process.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Refugees, displaced persons and returnees

The Governing Council,

Taking note of the number and sericusness of emergency situations, in particular those involving refugees, returnees and displaced persons, and their impact on the development prospects of the already fragile infrastructures of the countries concerned,

Stressing that the economic and social problems posed by emergencies involving refugees, returnees and displaced persons are multisectoral and multifaceted in nature and that durable solutions can be achieved mainly through a development-based approach,

Reiterating its conviction that a system-wide approach to emergency preparedness and response is indispensable,

Recognizing the established mandates and operational responsibilities of the various agencies and programmes of the United Nations system,

Recalling General Assembly resolution 44/136 of 15 December 1989, which assigned specific roles and responsibilities in emergency situations to the United Nations resident coordinators,

Further recalling General Assembly resolution 36/225, of 17 December 1981,

Recognizing the primacy of the mandate of the Office of the United Nations High Commissioner for Refugees in providing international protection to refugees and in seeking permanent solutions to their problems,

1. Takes note of the report of the Administrator on refugees, returnees and displaced persons (DP/1991/20), and the views expressed during the debate thereon during the thirty-eigth session of the Governing Council;

2. Recognizes Economic and Social Council resolution 1990/78 of 27 July 1990 requesting the Secretary-General to initiate a United Nations system-wide review which, inter alia, would assess the experience and capacity of various organizations in assisting all categories of refugees, displaced persons and returnees and the whole spectrum of their needs in supporting the efforts of the affected countries to address them;

3. Welcomes the efforts of the United Nations Development Programme described in section III of the report (DP/1991/20) concerning the programme of work for 1992;

4. Takes note of the efforts made by the Office of the United Nations High Commissioner for Refugees and by the Administrator of the United Nations Development Programme to implement the tasks of the two organizations in a complementary manner and welcomes the working arrangements reflected in their joint letter of 1 November 1990 to all resident representatives and representatives of the High Commissioner;

5. Encourages the Administrator to continue his close cooperation with the Office of the United Nations High Commissioner for Refugees, the Office of the United Nations Disaster Relief Coordinator and other relevant United Nations organizations dealing with natural and other disasters in carrying out activities related to providing development assistance to refugees, returnees and displaced persons;

6. Encourages the Administrator to continue to respond within the division of labour between the organizations of the United Nations system in assisting concerned Governments to assess the impact and respond to the technical cooperation needs of refugees, displaced persons and returnees in their development plans and programmes and to continue to seek co-financing from other resources;

7. Invites the Administrator to provide to interested Governments policy advice and assistance on ways of mobilizing resources, on linking emergency and reconstruction activities and on their integration in the overall development process, drawing as appropriate on previous successful experiences;

8. Requests the Administrator to assess, as appropriate, the impact on the development process of countries hosting large refugee populations and displaced persons and integrating returnees and accordingly, based on this assessment, to mobilize necessary resources to assist the development process in relation to the scale of the disruption;

9. Further encourages the Administrator, in close cooperation with the Office of the United Nations Disaster Relief Coordinator and other relevant organizations, to assist concerned Governments with natural disaster preparedness and reduction, consistent with the international framework of action for the International Decade for Natural Disaster Reduction;

10. Commends the Office of the United Nations Disaster Relief Coordinator and the Administrator of the United Nations Development Programme for the progress achieved in their collaborative efforts, including the Disaster Management Training Programme and the preparation of a disaster manual;

11. Recognizes the need for a speedy, well-coordinated, highly professional response from the United Nations system when a humanitarian emergency occurs;

12. Authorizes the Administrator to strengthen the capacity of the United Nations Development Programme to provide necessary headquarters backstopping, within its mandate as a development organization, to its field offices in responding to the developmental aspects of humanitarian emergencies and decides to review this question at its thirty-ninth session (1992) in the light of the decisions taken by the Economic and Social Council as called for in its resolution 1990/78 and by the General Assembly;

13. Requests the Administrator to report to the Governing Council at its thirty-ninth session (1992) on all items contained in the present decision.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Human development

The Governing Council,

Stressing General Assembly resolutions 2688 (XXV) of 11 December 1970, 3405 (XXX) of 28 November 1975, 44/211 of 22 December 1989, S-18/3 of 1 May 1990 containing the Declaration on International Economic Cooperation, in particular the Revitalization of Economic Growth and Development of the Developing Countries and 45/199 of 21 December 1990 containing the International Development Strategy for the Fourth United Nations Development Decade,

Affirming the main objective of promoting international economic cooperation and the achievement of economic growth and development of developing countries,

Affirming also that economic growth together with enlarging human freedom of choice and opportunity for all people, equity, fair income distribution, development of human resources and increasing productivity is a means to development,

Noting that regional consultations called for in paragraph 2 of Governing Council decision 90/13 of 22 June 1990 were not fully carried out,

Taking into account the divergent views expressed by delegations, during the deliberations on the annual report of the Administrator for 1990, pertaining to the Human Development Report 1991 and in particular the incorporation and elaboration of a human freedom index,

Taking into account the resources allocated under category C1. of the proposed earmarkings for fifth cycle Special Programme Resources contained in Governing Council decision 91/3 of 22 February 1991,

1. Requests the Administrator to convene regional consultations in New York with the participation of Governments, to be completed by 30 November 1991, in order that Specific human development concerns and priorities, especially those of developing countries, are taken into consideration, as appropriate, in the preparation of the next report on human development and future work of the Administrator on the report;

2. Reiterates its request to the Administrator to inform the Governing Council of the outcome of these consultations at its thirty-ninth session in order to facilitate and decide on future work in the area of human development and to take fully into consideration the views expressed by delegations on this issue during the deliberations at the thirty-eighth session of the Council.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Matters relating to the work of the Governing Council

The Governing Council,

Having considered the report of the Administrator (DP/1991/58) on biennialization or triennialization of subjects on the agenda of the Governing Council,

1. Decides to transmit the text contained in document DP/1991/WP.32 concerning matters relating to the work of the Governing Council for consideration at its organizational meeting in February 1992;

2. Requests the Administrator to forward an updated version of the table contained in paragraph 17 of his report (DP/1991/58) of subjects considered by the Governing Council in the previous year, the present year and the two subsequent years to the Council at its organizational meeting in February 1992;

3. Also requests the Administrator to continue the efforts he has already made to improve the quality, reduce the quantity and accelerate the distribution of the documentation requested by the Governing Council;

4. Decides in this context to continue the practice established in paragraph 4 of decision 83/40 of 18 June 1983 and to allocate up to $200,000 per biennum for the editing, translation, typing and reproduction of documents for the Governing Council, with a view to circulating documents to delegations at the earliest possible time.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Assistance to Yemen

The Governing Council,

Recalling General Assembly resolutions 45/193 and 45/222 of 21 December 1990,

Recalling also its decisions 90/3 of 23 February 1990 and 90/34 of 23 June 1990,

Considering that Yemen is one of the least developed countries,

Noting with concern the influx of thousands of refugees and returnees to Yemen owing to the latest developments in the Horn of Africa,

Noting also the adverse economic, social and environmental impact of the Gulf crisis on Yemen, particularly the return of nearly one million Yemeni expatriates,

Highly appreciating the efforts made by Yemen to alleviate the adverse impact caused by such developments, despite the scarcity of its resources,

Highly appreciating also all assistance provided by Governments, international organizations and non-governmental organizations,

1. Requests the Administrator to consider the possibility of allocating an appropriate amount to Yemen in view of the present difficulties;

2. Emphasizes the need to implement decision 90/34, in which the Governing Council decided that Yemen should be allocated no less than the combined indicative planning figures of the former Yemen Arab Republic and the People's Democratic Republic of Yemen in the fourth cycle, and requests the Administrator to adjust the indicative planning figure resources of Yemen for the fifth programming cycle in light of the final data to be provided by the World Bank;

3. Requests the Administrator to take full account of the scale of the problems caused by returnees in providing resources from the Special Programme for the Countries Most Affected by the Gulf Crisis;

4. Requests the Administrator to inform the Governing Council at its thirty-ninth session (1992) on the implementation of the present decision.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Preparations for the fifth programming cycle

The Governing Council,

Recalling its decision 90/34 of 23 June 1990,

Having considered the report of the Administrator on preparations for the fifth programming cycle (DP/1991/24),

1. Takes note of the recommendation of the Administrator that the question of Special Drawing Rights as the unit of account should not be pursued at the present time;

2. Decides that countries with a per capita gross national product above $6,000 or small island developing countries with a population of less than 2 million and a per capita gross national product above $7,500 shall not be issued an indicative planning figure in the fifth programming cycle;

3. Approves the methods for the calculation of indicative planning figures and the programme planning arrangements in the fifth programming cycle, as outlined in section II, paragraph 7 (a), of document DP/1991/24, for countries with a per capita gross national product above $3,000 but not more than $6,000 and for small island developing countries with a population of less than 2 million and a per capita gross national product above $4,200 but not more than $7,500 which did not have net contributor obligations in the fourth cycle;

4. Approves the methods for the calculation of indicative planning figures and the programme planning arrangements in the fifth programming

cycle, as outlined in section II, paragraph 7 (b), of document DP/1991/24, for countries with a per capita gross national product above $3,000 but not more than $6,000 and for small island developing countries with a population of less than 2 million and a per capita gross national product of more than $4,200 but not more than $7,500 which had net-contributor obligations in the fourth cycle;

5. Decides that the indicative planning figures of countries covered by paragraphs 3 and 4 of the present decision shall be provided from the $11.55 million set aside for the indicative planning figures of those countries, and further decides that the provisions to provide those countries with not less than 60 per cent of their country indicative planning figures in the fourth programming cycle shall be adjusted accordingly;

6. Decides that countries covered by the provisions of paragraphs 3 and 4 of the present decision shall be entitled to programme up to 60 per cent of their indicative planning figures and that additional programming will be authorized by the Administrator at the end of each year of the cycle to the extent that those countries will have made voluntary contributions equivalent to the indicative planning figure expenditure in that year and have met their field office cost obligations;

7. Decides that, when the per capita gross national product of a country in any of the years 1990-1996 falls below the applicable threshold established in paragraphs 2, 3 and 4 of the present decision, the methods for the calculation of its indicative planning figure and programme planning arrangements shall become those that would have applied if its 1989 per capita gross national product had been at the lower per capita gross national product level for that year;

8. Decides that, for the purpose of calculating fifth programming cycle entitlements in accordance with paragraph 4 of the present decision, the accounts for fourth cycle obligations and payments will be finalized at 31 December 1991, and in that context, calls upon countries to fulfil their net contributor status obligations in the fourth cycle by that date;

9. Decides that developing countries that are covered by paragraph 2 of the present decision will continue to be considered recipients of United Nations Development Programme resources under the country indicative planning figures and will continue to be entitled to participate as recipients in all other components of the United Nations Development Programme, including projects financed under the regional and interregional indicative planning figures and projects financed from the Special Programme Resources;

10. Approves the provisions for the maintenance of field offices as outlined in section II, paragraphs 9 and 10, of document DP/1991/24, except that the Administrator will be guided by the principles that countries with programme activities that exceed $15 million in the course of the fifth programming cycle could be provided with a Resident Representative and Deputy Resident Representative financed by the United Nations Development Programme,

and that countries with programme activities that exceed $10 million could be provided with a Resident Representative financed by the United Nations Development Programme;

11. Decides that field offices in countries covered by section II, paragraphs 9 and 10, of document DP/1991/24 that do not meet the programme-level criteria for the maintenance of field offices referred to in paragraph 9 of the present decision shall not be closed on this basis, bearing in mind the principle of the universality of the United Nations Development Programme, provided that this will entail no cost to the Programme in maintaining a field office in each of those countries;

12. Requests the Administrator to consult and negotiate with the countries covered by the present decision on the projected level of their programme expenditures, the size of their field offices or necessary services to be provided from a convenient location, as applicable, the required local office contributions in the fifth programming cycle and the participation of other United Nations agencies in those costs, and requests the Administrator to report on the outcome of these consultations and to make recommendations to the Governing Council concerning the maintenance of field offices in those countries at its special session in February 1992 in order to take a decision at its thirty-ninth session (1992);

13. Requests the Administrator to prepare an issues paper on the methodology for allocating programme resources of the United Nations Development Programme in the sixth programming cycle as well as on the questions contained in paragraph 32 of document DP/1991/24 for the consideration of the Governing Council at its fortieth session (1993) to serve as the basis for the elaboration of a conceptual paper on this matter.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Senior management structure

The Governing Council,

Reaffirming General Assembly resolution 2688 (XXV) of 11 December 1970 on the capacity of the United Nations development system,

Recalling its decision 90/45 of 22 June 1990 on revised budget estimates for 1990-1991,

Recalling General Assembly resolution 45/264 of 13 May 1991 on the restructuring and revitalization of the United Nations in the economic, social and related fields,

Taking note of the report entitled A Strategy-Based Senior Management Structure for the United Nations Development Programme (DP/1991/50),

Also taking note of the report of the Administrator (DP/1991/51) on the management consultants' report and the views expressed by delegations during the current session of the Governing Council,

Further taking note of the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1991/62),

Having in mind that the United Nations Development Programme is a field-oriented technical assistance funding agency,

1. Recognizes that the management consultants' report and the Administrator's comments are proposals for consideration in a continuing reform process in the United Nations Development Programme to ensure that its management, structure and programme evolve efficiently and effectively in response to the needs for technical cooperation in developing countries;

2. Recognizes the need for strengthening the policy and strategy formulation capacity of the United Nations Development Programme, under the guidance of the Governing Council, and the advantages of managerial decentralization;

3. Notes the intention of the Administrator to reduce the number of units reporting directly to him;

4. Acknowledges the initiatives of the Administrator in improving the efficiency and effectiveness of the United Nations Development Programme and urges him to continue to improve the utilization of existing human resources and to make proposals for reducing high-level posts in conformity with General Assembly resolution 41/213 of 19 December 1986 as well as proposals for reducing other senior-level (D-1 and D-2) posts;

5. Requests the Administrator to present for consideration by the Governing Council at its thirty-ninth session (1992) a plan of action outlining his recommendations concerning management structure, their impact on the organization, including financial implications, and the timetable, taking fully into account the views expressed by delegations at the current session of the Council on the recommendations of the report, the recommendations and issues raised by the Advisory Committee on Administrative and Budgetary Questions and the legislative mandates contained in General Assembly resolution 45/264;

6. Requests the Administrator to exercise his prerogatives with due discretion, keeping in mind the concerns referred to in the present decision;

7. Requests the Administrator to provide in his plan of action further information on the concepts of division manager and strategy group in order to allow the Governing Council to review his proposals prior to his taking action on these matters, particularly on the following:

(a) What responsibilities, authority and accountability will the division manager have; e.g., for the management of financial resources and personnel? For project and programme approval?

(b) How will the functions of the area officers and the relationship of the Regional Director to the Resident Representative change?

(c) What will be the relationship between the division manager and the Resident Representatives in the countries in his/her portfolio? Will he/she review the performance of Resident Representatives?

8. Requests the Administrator to provide information on the Office for Project Services, including all its activities in relation to the role of the United Nations Development Programme in the United Nations development system, taking into account the comments of the Advisory Committee on Administrative and Budgetary Questions, the new support cost arrangements, renewed emphasis on national capacity-building and national execution, and the findings of the Board of External Auditors, and the United Nations Development Programme's internal management analysis;

9. Requests the Administrator to provide in his plan of action further information on the legal status and the function of the Governing Council secretariat, also being the secretariat for the United Nations Population Fund and the Department of Technical Cooperation for Development of the United Nations Secretariat;

10. Notes the responsibility of the Administrator for the effective management of United Nations Development Programme resources and requests that in his plan of action he present to the Governing Council for its consideration the accountability and quality control mechanisms which will accompany any change in the delegation of authority as well as an integrated description of the internal quality control mechanisms of the United Nations Development Programme and project review and approval processes in the field and at headquarters.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. Preparations for the fifth programming cycle

The Governing Council,

Taking note of the report of the Administrator on preparations for the fifth programming cycle (DP/1991/24),

Also taking note of decision 90/34 of 23 June 1990,

Emphasizing the importance of the regional dimension to all regions in global priority issues, such as environment and development, and poverty, as well as the increasing relevance of regional integration,

Noting resolution 720/XXVI of 13 May 1991 adopted by the Conference of Ministers of the Economic Commission for Africa,

Considering the reduction in all regional indicative planning figure resources for the fifth cycle, in which several decreased substantially from the fourth cycle to the fifth cycle,

Decides in the light of the above, that among others, the issue of the regional indicative planning figure should be reviewed at the mid-term review exercise in 1994.

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REPORT OF THE CHAIRMAN OF THE DRAFTING GROUP TO THE PLENARY

Addendum

91/__. National execution

The Governing Council,

Recalling its decision 90/21 of 22 June 1990 on national execution,

Also recalling General Assembly resolution 44/211 of 22 December 1989 entitled "Comprehensive triennial policy review of operational activities for development of the United Nations system" and in particular paragraphs 18, 19 and 24 thereof, relating to government/national execution of programmes and projects funded by the United Nations system for development,

Further recalling its decision 90/26 of 22 June 1990 on agency support costs,

Reaffirming the need to promote the utilization of national capacities through national execution, to ensure that programmes and projects are managed in an integrated manner, and to promote their long-term sustainability and wider impact on the development process,

Recognizing that the promotion of national execution is a process based on the needs and national capacities of each country,

Recognizing that national execution entails, inter alia, overall responsibility for the formulation and management of United Nations Development Programme-assisted programmes and projects by the recipient countries, as well as accountability to the Administrator for the effective use of United Nations Development Programme resources,

Also recognizing that multilateral technical cooperation is meant to focus on capacity-building in the recipient countries,

Further recognizing the need, as appropriate, for adequate technical support of nationally executed programmes and projects and to ensure the quality of the technical cooperation activities financed by the United Nations Development Programme,

1. Takes note of the report of the Administrator (DP/1991/23) and of the proposals contained therein;

2. Emphasizes that the promotion of national execution should be country specific and recognizes the responsibility of the recipient Governments, in agreement with the Administrator, to determine the modality and manner of execution and implementation, and that when necessary and at the request of the Government, the United Nations Development Programme and the recipient Government may undertake a joint assessment of national capacity to discharge responsibility for the formulation and management of programmes and projects and maintain accountability for their results;

3. Agrees that national execution would be promoted by the provision, inter alia, of the following, at the request of the recipient countries:

(a) Broad support and assistance to Governments in the identification, building and strengthening of sustainable national capacities, including institutional capacities for the formulation and management of development programmes and projects;

(b) Appropriate advice and assistance in the execution and implementation of United Nations Development Programme activities, working, as far as possible, through national structures;

(c) Mobilization, coordination and effective use of the analytical, technical and managerial capabilities of the United Nations system for the purposes outlined in subparagraphs (a) and (b) above;

(d) Facilitating the exercise of choice by Governments with regard to the variety and combination of implementation modalities under national execution;

4. Encourages:

(a) Simplification, harmonization and adaptation of rules and procedures governing all aspects of programmes and projects, bearing in mind the Administrator's accountability for programme quality, relevance and impact, as well as his responsibility for ensuring adequate financial management and reporting;

(b) The shift of the specialized agencies of the United Nations system away from project operations and administrative support towards the provision of analytical and technical advice and support;

(c) The provision at the country level of relevant information that would enable assumption of the responsibility for national execution by recipient countries;

(d) Appropriate measures, including decentralization, at the field level, wherever needed, in order to facilitate capacity-building for national execution while taking into account the need to keep administrative costs to acceptable levels;

(e) Measures to assist recipient countries to strengthen, where needed, their national units responsible for technical cooperation, particularly those involved in national execution;

5. Agrees that programme-level assistance to national capacity-building would help to ensure that programmes and projects are nationally managed in an integrated manner and, therefore, that the United Nations Development Programme, in collaboration with the relevant agencies of the United Nations system, should, at the request of the recipient countries:

(a) Assist relevant national organizations in the assessment of technical and managerial capacities at the programme level, and in the formulation of sectoral, cross-sectoral and subsectoral development programmes;

(b) Assist in the transfer of skills necessary for the development of self-sustained institutions with a capacity to deal with multisectoral linkages;

6. Requests the Administrator to develop, in consultation with agencies and Governments, guidelines covering:

(a) Assistance to Governments in the formulation and implementation of national capacity-building strategies relating to all stages of the programme/project cycle;

(b) The respective roles of the United Nations Development Programme, including field offices and the Office for Project Services, agencies and recipient Governments in all aspects of national execution and implementation;

(c) Utilization for national execution of the relevant technical support resources agreed upon in decision 91/... of the Governing Council on support costs successor arrangements;

7. Also requests the Administrator to:

(a) Report to the Governing Council at its thirty-ninth session (1992) on the above-mentioned guidelines and on the implementation of procedures for the accounting, reporting and auditing of nationally executed programmes and projects;

(b) Review the issue of delegation of authority to the Resident Representative for the approval of nationally executed projects and programmes, in light of the ongoing process of decentralization to the field level, and present specific proposals to the Governing Council at its thirty-ninth session (1992).